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21 Apr 54

MEMORANDUM FOR: The Secretary of Defense

SUBJECT: Delineation of Responsibility for Guerrilla Warfare

1. Both the Department of Defense and the Central Intelligence Agency have important responsibilities in the field of Guerrilla Warfare, and both have initiated significant programs to implement those responsibilities. It is becoming increasingly apparent that those efforts can be made fully effective only if they are closely coordinated with one another. To this end it is believed necessary that mutual understanding be reached as to areas of responsibility, and that joint effort be initiated where required.

2. There is accordingly transmitted herewith for your consideration a proposed delineation of responsibility for various aspects of Guerrilla Warfare. It consists of a summary (Tab A) and a more detailed study (Tab B), each of which contains a "General Statement" and a "Statement of Specific Responsibilities."

3. Tab A is the portion of the study upon which formal agreement is proposed, whereas Tab B is a more detailed analysis of each aspect of guerrilla warfare.

4. If Tab A (as modified by mutual agreement) is approved, it will provide a framework within which detailed discussions can take place, and joint undertakings initiated, in the realm of guerrilla doctrine, research and development, training programs, logistical programs, etc.

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5. Eventually it may be found desirable to extend this delineation of responsibility to cover other aspects of Unconventional Warfare. However, it is not considered practical to attempt to cover this entire field in a single document and it is believed that guerrilla warfare is the activity which requires the most immediate attention.

6. If members of the Department of Defense should wish to discuss any aspect of this paper, I am prepared to designate representatives of this Agency to act, if necessary, as a full-time task group for this purpose. Contact with these GDI representatives may be made through the Office of the Deputy Director for Plans, CIA.

SIGNED

ALLEN W. DULLES  
Director

**Enclosure:**

**Delineation of Responsibility in the  
Field of Guerrilla Warfare, Tabs A & B**

25X1 FM/OPS, [ ] 25X1  
16 March 1974

**Distribution:**

Orig. & 2 of 10 - Addressee

3 & 4 of 10 - DCI

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**MEMORANDUM FOR: Director of Central Intelligence**

**SUBJECT: Delineation of Responsibility for Guerrilla Warfare**

**1. Transmitted herewith are:**

a. A study outlining a proposed division of responsibility, between CIA and the Department of Defense, for various aspects of Guerrilla Warfare (Tabs A and B).

b. A memorandum for your signature transmitting the above study to the Secretary of Defense for his concurrence (Enclosure 1).

2. The basic paper consists of a summary (Tab A) and a more detailed study (Tab B), each of which contains a "General Statement" and a "Statement of Specific Responsibilities". Tab A is the portion of the study upon which formal agreement is sought, whereas Tab B is a detailed statement of the CIA position on delineation of responsibilities, the purpose of which is to clarify the summary statement as contained in Tab A.

3. The purpose of proposing an agreement along these lines is to provide a framework within which detailed discussions can take place on such subjects as doctrine, research and development, training, logistical preparations, and command relationships. Such discussions are considered essential in order to eliminate the present confusion, competition, and duplication of effort between the two agencies, and it is hoped they will eventually pave the way toward a joint guerrilla warfare program. One of the principal reasons why these basic problems have gone so long unresolved is that considerable misunderstanding and some ill feeling arose from Army Psy War promotion of the so-called McClure concept of "Special Forces" which does considerable violence to CIA doctrines,

politics, and/

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policies, and concepts of wartime UN organization. There is evidence that Army thinking on this subject, as well as our own, is in a process of evolution, and the time is now believed to be appropriate for a proposal along these lines. It is of course anticipated that a certain amount of discussion will be necessary before agreement is reached on certain points.

4. It is recommended that you sign Enclosure 1, which has received the concurrences of ADCO, C/Log-DD/A, and D/Tr.

(Signed) FRANK G. WIENER

FRANK G. WIENER  
Deputy Director (Plans)

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**Enclosure:**

Proposed Memo to Secy. of Defense   
w/paper "Delineation of Responsibility  
in the Field of Guerrilla Warfare" Tabs A & B